



CITY OF CITRUS HEIGHTS

CITY COUNCIL STAFF REPORT MEMORANDUM

DATE: March 10, 2022

TO: Mayor and City Council Members
Ashley J. Feeney, City Manager

FROM: Amy Van, City Clerk

SUBJECT: **Public Hearing #3 on the Redistricting Process**

Summary and Recommendation

Staff recommends the City Council:

1. Receive a presentation from the City's demographic consulting firm, National Demographics Corporation (NDC); and
2. Hold a public hearing to review draft maps and receive public input regarding the composition of district boundaries; and
3. Introduce for a First Reading, read by title only and waive the full reading of Ordinance No. 2022 - ____, an Ordinance of the City Council of the City of Citrus Heights Adopting a Map Describing Five Council Districts Pursuant to California Elections Code Sections 21600-21609 and Amending Article II of Chapter 2 of the Citrus Heights Municipal Code.

Fiscal Impact

There is no fiscal impact associated with this public hearing.

Background and Analysis

Each city with district-based elections is required to update ("redistrict") the district boundaries every ten years, following the receipt of updated population data from each federal decennial census. The City is required to redistrict the district boundaries prior to the next election in November 2022. Although the City recently transitioned to district-based elections in 2019, the boundaries are based on the 2010 federal census, which means the City must now update the boundaries through the redistricting process based on the 2020 federal census.

This City Council meeting is the third public hearing for the redistricting process with a proposed district boundary map and an opportunity for the public to provide input on the content of the proposed map and proposed ordinance.

On February 10, 2022, the City Council held its first of four Public Hearings without maps to receive input from the public regarding district boundaries for Council Members. At the February 10, 2022 hearing the City's demographer, NCD, provided a presentation on the overall population changes within the City according to the 2020 federal census data, and an overview of the legal requirements under the FAIR MAPS Act that must be considered when drawing district boundaries. Following the first public hearing, the public was given the opportunity to submit their proposed draft maps for consideration by the City Council with a deadline of February 17, 2022. Paper maps have been available to the public for submission and consideration during the redistricting process. No draft map submissions were received from the public by the February 17th deadline that would have been considered at the February 24, 2022 public hearing.

On February 24, 2022, the City Council held its second of four Public Hearings with a draft map to receive input from the public regarding district boundaries for Council Members. Prior to the February 24, 2022 hearing the City's demographer, NDC, provided a presentation on the overall population changes included in the 2020 federal census data and an overview of the legal requirements under the FAIR MAPS Act for drawing district boundaries. NDC found that the City's current districts have a total population deviation – the difference between the most populous and the least populous districts – of 5.87%. This value is well below the 10% federal threshold where a map is considered population balanced, and thus the districts are not required to be redrawn to comply with the federal equal population requirement. Following NDC's presentation, there was discussion by a Council Member concerning future population growth including the development of the Mitchell Village Subdivision with approximately 260 homes, and development of Sunrise Tomorrow (Sunrise Mall). In consultation with NDC, no additional maps were prepared following this discussion as no Council direction was given and/or no consensus from Council to draft additional maps was achieved. In response to Council comments, minor adjustments to the size of a council district may be made to account for future population growth if it is within that 10% threshold. The federal requirements prevent a city from grossly under populating a council district that has a future housing development that could potentially cause the total population deviation to exceed the permissible 10% threshold. Any future development that occurs within the next 10 years increasing the population will be adjusted with the next decennial census and subsequent redistricting process.

On March 3, 2022, City staff held a Community Workshop and the public was provided an opportunity to prepare and submit proposed maps for the City Council's consideration. A total of five community members attended the workshop and discussions were held concerning the current Council districts and the 2020 census data. All attendees expressed support in maintaining the current Council District Map.

Proposed District Boundary Map for Consideration

The City's demographer has considered all of the public input received thus far, including public testimony from the first and second Public Hearings, along with the most recent 2020 census population data. NDC has proposed one draft district boundary map that reflects the current district lines adopted on June 27, 2019, which meets the legal requirements under the FAIR MAPS Act. During this public hearing the City's demographer will provide a presentation, and members of the public will have an opportunity to provide input regarding the draft district boundary map.

Criteria for Drawing District Maps

In accordance with the Fair and Inclusive Redistricting for Municipalities and Political Subdivisions ("FAIR MAPS") Act, the City Council shall draw and adopt boundaries using the following criteria in the order of priority (Elections Code Section 21601(b),(c)):

1. Comply with the federal requirements of equal population and the Federal Voting Rights Act (FVRA);
2. Geographically contiguous, to the extent practicable. A district is not contiguous if it includes areas that: (a) meet only at the point of adjoining corners, or (b) are separated by water and not connected by a bridge;
3. Geographic integrity of any local neighborhood or local "community of interest" (socio-economic geographic areas that should be kept together) shall be respected in a manner that minimizes its division;
4. Boundaries should be easily identifiable and understandable by residents. To the extent practicable, council districts shall be bounded by natural and artificial barriers, by streets, or by the boundaries of the City;
5. Districts shall be geographically compact in a manner that nearby areas of population are not bypassed in favor of more distant populations, to the extent practicable; and
6. Districts must not be adopted for the purpose of favoring or discriminating against a political party.

Redistricting Timeline and Next Steps

City staff has already conducted community outreach to increase public interest in the redistricting process.

The city has scheduled the required public hearings as follows:

| Hearing | Date | Description |
|---------|---------------------------------|-------------|
| 1 | February 10, 2022, 7:30 p.m. | Completed |
| 2 | February 24, 2022 7:30 p.m. | Completed |

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| | March 3, 2022 5:30 p.m. to 7 p.m. | Completed |
| 3 | March 10, 2022 | 3 rd Public Hearing to deliberate on map options. Council vote on preferred map and introduce an ordinance with a final map establishing new district boundaries. |
| 4 | March 24, 2022 | 4 th Public Hearing final adoption of the map via ordinance |

Attachments

1. Ordinance No. 2022-__ Adopting a Map Describing Five Council Districts Pursuant to California Elections Code Sections 21600-21609 and Amending Article II of Chapter 2 of the Citrus Heights Municipal Code
 - a. Exhibit A – Proposed District Map

ORDINANCE NO. 2022-__

**AN ORDINANCE OF THE CITY OF CITRUS HEIGHTS ADOPTING A MAP
DESCRIBING FIVE COUNCIL DISTRICTS PURSUANT TO
CALIFORNIA ELECTIONS CODE SECTIONS 21600 - 21609 AND AMENDING
ARTICLE II OF CHAPTER 2 OF THE CITRUS HEIGHTS MUNICIPAL CODE**

WHEREAS, at its regular meeting of June 27, 2019, the City Council adopted Ordinance No. 2019-003 establishing district-based elections for Councilmembers by adding Sections 2.34-2.37 to Article II of Chapter 2 of the Citrus Heights Municipal Code and approving the District boundary Map and Sequence of Elections for Councilmembers;

WHEREAS, California Elections Code section 21601 requires that following each decennial federal census, and using the census as a basis, the City Council shall , if necessary, adjust the boundaries of any or all of the Council districts of the City so that the districts shall be as nearly equal in population as may be and shall comply with the applicable provisions of federal and state legal or other requirements;

WHEREAS, throughout the foregoing process, the City engaged in public outreach and engagement, as required by California Elections Code section 21608;

WHEREAS, on February 10, 2022, pursuant to California Elections Code section 21607.1 the City Council held a first public hearing on the redistricting process where the public was invited to provide input for the redrawing of election district boundaries;

WHEREAS, on February 24, 2022, pursuant to California Elections Code section 21607.1 the City Council held a second public hearing to receive input from the public and review the current district map;

WHEREAS, on March 3, 2022, the City conducted a Redistricting Community Workshop where the public was invited to learn about the redistricting process and for the public to provide feedback on potential district composition and criteria;

WHEREAS, on March 10, 2022, the City Council held a third public hearing at which the public was invited to provide input regarding a proposed ordinance adopting the final map of district boundaries for district-based elections of Councilmembers in accordance with the redistricting process for the 2020 Federal Decennial Census, as required by California Elections Code section 21601;

WHEREAS, on March 17, 2022, consistent with the provisions of California Elections Code section 21608, the City published and made available to the public on the City's webpage one draft district boundary map;

WHEREAS, prior to final adoption, at its regular meeting on March 24, 2022, the City Council held a public hearing at which the public was invited to provide input regarding the content of the draft map, and a proposed ordinance adopting the final map of district boundaries

for district-based elections of Councilmembers in accordance with the redistricting process for the 2020 Federal Decennial Census, as required by California Elections Code section 21601;

WHEREAS, it is the position of the City Council that the Final District Map, attached hereto as Exhibit A, will serve the best interests of the City of Citrus Heights and be consistent with the California Voting Rights Act and applicable law; and

WHEREAS, the purpose of this Ordinance is to enact, pursuant to Government Code section 34886, an ordinance providing for the election of the members of the City Council of the City of Citrus Heights by-district in five (5) single-member districts.

NOW THEREFORE, the City Council of the City of Citrus Heights does ordain as follows:

The provisions of Chapter 2 of the City of Citrus Heights Municipal Code are amended, as follows:

Section 1: The above-listed recitals are true and correct, have served as a basis for the findings, and are a substantive part of this Ordinance.

Section 2: Section 2.37 of Article II Chapter 2 is hereby amended to read as follows:

2.37 Map of Council Districts

The City Clerk shall maintain a map of the City showing the current boundaries and numbers of each city council district as they are established and may be amended from time to time by ordinance of the City Council. The map is attached hereto as Exhibit A and incorporated herein.

Section 3. Severability. If any section, subdivision, sentence, clause, phrase or portion of this Ordinance is for any reason held invalid or unconstitutional by any court of competent jurisdiction, such portion shall be deemed a separate, distinct and independent provision, and such holding shall not affect the validity of the remaining portions thereof.

Section 4. Effective Date and Notice. This ordinance shall take effect thirty (30) days after its adoption, provided it is published in full or in summary within fifteen (15) days of its adoption, in a newspaper of general circulation published and circulated in the City of Citrus Heights.

PASSED AND ADOPTED by the City Council of the City of Citrus Heights this ____ day of ____ 2022 by the following vote:

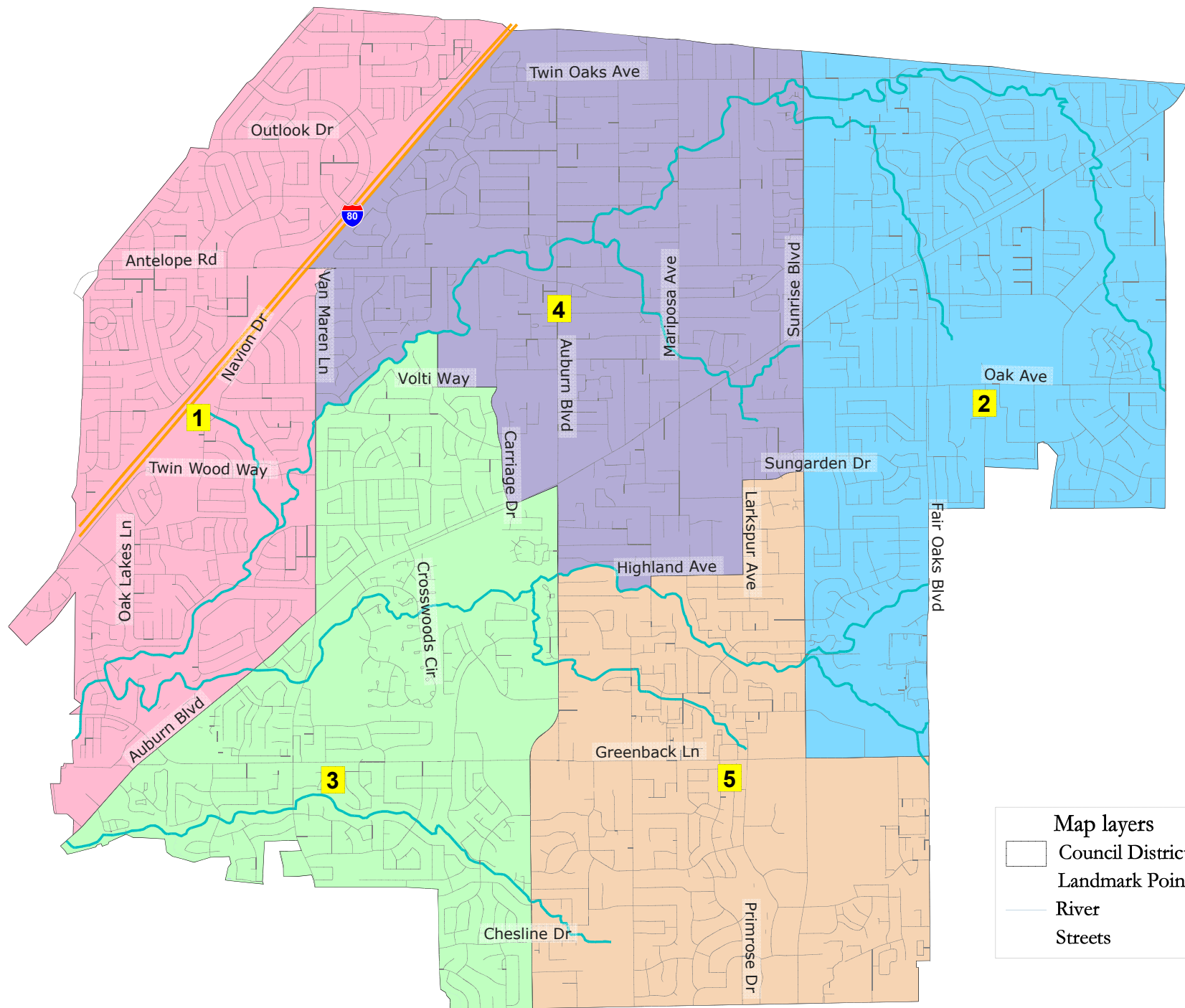
AYES: **Council Members:**
NOES: **Council Members:**
ABSENT: **Council Members:**
ABSTAIN: **Council Members:**

Porsche Middleton, Mayor

ATTEST:

Amy Van, City Clerk

Exhibit A: Final District Boundary Map



Map layers

- Council Districts
- Landmark Point
- River
- Streets

| City of Citrus Heights - Current Plan | | | | | | | |
|--|-----------------------------------|--------|--------|--------|--------|--------|--------|
| Category | Field | 1 | 2 | 3 | 4 | 5 | Total |
| 2020 Census | Total Population | 17,075 | 17,610 | 18,106 | 17,285 | 17,774 | 87,850 |
| | Population Deviation | -495 | 40 | 536 | -285 | 204 | 1,031 |
| | Pct. Deviation | -2.82% | 0.23% | 3.05% | -1.62% | 1.16% | 5.87% |
| Total Pop. | Hispanic/Latino | 20% | 16% | 17% | 21% | 23% | 20% |
| | NH White | 64% | 70% | 66% | 64% | 59% | 64% |
| | NH Black | 4% | 3% | 6% | 4% | 7% | 5% |
| | NH Asian/Pac.Isl. | 7% | 7% | 7% | 7% | 7% | 7% |
| | NH Native Amer. | 3% | 3% | 3% | 3% | 2% | 3% |
| Citizen Voting Age Pop | Total | 12,806 | 13,514 | 13,247 | 12,948 | 12,061 | 64,576 |
| | Hisp | 14% | 13% | 14% | 15% | 13% | 14% |
| | NH White | 75% | 75% | 76% | 77% | 73% | 75% |
| | NH Black | 4% | 4% | 4% | 3% | 8% | 4% |
| | Asian/Pac.Isl. | 6% | 7% | 6% | 5% | 5% | 6% |
| | Native Amer. | 1% | 2% | 1% | 2% | 1% | 2% |
| Voter Registration (Nov 2020) | Total | 10,679 | 11,142 | 11,376 | 9,923 | 9,004 | 52,124 |
| | Latino est. | 12% | 9% | 11% | 12% | 12% | 11% |
| | Spanish-Surnamed | 12% | 9% | 10% | 11% | 11% | 10% |
| | Asian-Surnamed | 2% | 2% | 2% | 2% | 2% | 2% |
| | Filipino-Surnamed | 1% | 1% | 1% | 1% | 1% | 1% |
| | NH White est. | 81% | 84% | 84% | 84% | 80% | 83% |
| | NH Black | 3% | 4% | 3% | 2% | 6% | 4% |
| Voter Turnout (Nov 2020) | Total | 8,756 | 9,418 | 9,280 | 7,921 | 7,158 | 42,533 |
| | Latino est. | 11% | 8% | 10% | 11% | 11% | 10% |
| | Spanish-Surnamed | 11% | 8% | 9% | 10% | 10% | 10% |
| | Asian-Surnamed | 2% | 2% | 2% | 2% | 2% | 2% |
| | Filipino-Surnamed | 1% | 1% | 1% | 1% | 1% | 1% |
| | NH White est. | 81% | 84% | 84% | 84% | 80% | 83% |
| Voter Turnout (Nov 2018) | Total | 6,284 | 6,750 | 6,678 | 5,314 | 4,629 | 29,655 |
| | Latino est. | 9% | 7% | 8% | 9% | 9% | 9% |
| | Spanish-Surnamed | 9% | 7% | 8% | 8% | 9% | 8% |
| | Asian-Surnamed | 2% | 2% | 1% | 2% | 1% | 2% |
| | Filipino-Surnamed | 1% | 1% | 1% | 1% | 1% | 1% |
| | NH White est. | 83% | 85% | 85% | 86% | 82% | 84% |
| | NH Black est. | 3% | 4% | 3% | 2% | 5% | 3% |
| Age | age0-19 | 24% | 20% | 23% | 23% | 24% | 23% |
| | age20-60 | 51% | 54% | 52% | 56% | 56% | 54% |
| | age60plus | 25% | 25% | 25% | 21% | 20% | 23% |
| Immigration | immigrants | 11% | 12% | 15% | 12% | 19% | 14% |
| | naturalized | 64% | 68% | 69% | 53% | 44% | 59% |
| Language spoken at home | english | 85% | 83% | 80% | 81% | 74% | 81% |
| | spanish | 9% | 8% | 7% | 11% | 12% | 9% |
| | asian-lang | 3% | 2% | 3% | 1% | 3% | 2% |
| | other lang | 4% | 7% | 11% | 7% | 12% | 8% |
| Language Fluency | Speaks Eng. "Less than Very Well" | 7% | 6% | 10% | 7% | 14% | 9% |
| Education (among those age 25+) | hs-grad | 61% | 55% | 57% | 62% | 57% | 58% |
| | bachelor | 14% | 17% | 14% | 14% | 15% | 15% |
| | graduatedegree | 4% | 7% | 8% | 4% | 5% | 6% |
| Child in Household | child-under18 | 30% | 29% | 27% | 30% | 27% | 29% |
| Pct of Pop. Age 16+ | employed | 60% | 66% | 65% | 67% | 65% | 65% |
| Household Income | income 0-25k | 13% | 8% | 20% | 15% | 23% | 16% |
| | income 25-50k | 25% | 20% | 21% | 23% | 25% | 23% |
| | income 50-75k | 23% | 21% | 22% | 20% | 21% | 21% |
| | income 75-200k | 35% | 46% | 34% | 38% | 28% | 36% |
| | income 200k-plus | 3% | 5% | 3% | 4% | 2% | 3% |
| Housing Stats | single family | 93% | 84% | 65% | 71% | 46% | 71% |
| | multi-family | 7% | 16% | 35% | 29% | 54% | 29% |
| | rented | 25% | 32% | 46% | 45% | 68% | 44% |
| | owned | 75% | 68% | 54% | 55% | 32% | 56% |
| Total population data from California's adjusted 2020 Census data. Citizen Voting Age Population, Age, Immigration, and other demographics from the 2015-2019 American Community Survey and Special Tabulation 5-year data. Turnout and Registration data from California Statewide Database ("Latino" figures calculated by NDC using Census Bureau's Latino undercount by surname estimate). | | | | | | | |